



**Kitsap Public Facilities District
Board of Directors Special Meeting**

**February 19, 2023
6:00 PM – 8:00 PM**

AGENDA

- A. Review future funding requests of current KPFD projects underway.**
- B. Review financial feasibility models based on projected Kitsap County sales tax rebates through 2041.**

***NOTE:** All discussions during this special meeting must be limited to the agenda items only, IAW RCW 42.30.080 – Special Meetings*

Location: Norm Dicks Government Center
345 6th St, Bremerton, WA 98337

Zoom Webinar Option: <https://us02web.zoom.us/j/82574678852>



Kitsap Public Facilities District Board of Directors Special Meeting

January 19, 2023



Current ILAs

City of Port Orchard

- \$12,000,000 for Community Events Center (POCEC)
 - \$10,092,505 remains to be dispersed with cash or bond

City of Poulsbo

- \$243,900 for Events & Recreation Center (PERC)
 - \$58,881 remains to be dispersed with cash

Kitsap County

- \$1,697,556 for Port Gamble Heritage Park Improvements (PGHP)
 - \$932,181 remains to be dispersed with cash

Port of Bremerton

- \$1,439,000 for Circuits of the Northwest Project (POB/CNW)
 - \$53 remains to be spent by POB/CNW

Current Budget

Revenue Change Expenditure Char												Approved/Anticipated ILA Projects											
2.50% 1.50%																							
Note: Stress Test by changing percentages above																							
Existing Debt																							
FYE 12/31	Tax Rebate	Interest Earnings	Total Revenues	Operating Expenses	Net Revenue Available for Debt Service	Total Current Debt Service	Total Proforma Debt Service	Proforma Coverage Ratio	Revenue Available for ILA Payments	Rollover (Beginning) Fund Balance	Available Funds	Actual Payments	Projected Payments	Funding Request	Actual Payments	Projected Payments	Funding Request	Actual Payments	Projected Payments	Funding Request	Total ILA Payments	(Ending) Fund Balance	
2015	\$1,304,453		\$1,304,453	\$124,942	1,179,511	\$865,967	\$865,967	1.513x	\$313,544	* Fund Balance	\$313,544										0	\$313,544	
2016	1,419,068		1,419,068	111,782	1,307,286	863,817	863,817	1.592x	443,469		443,469										0	443,469	
2017	1,507,252		1,507,252	132,072	1,375,180	863,798	863,798	1.624x	511,382		511,382										315,000	196,382	
2018	1,707,652		1,707,652	137,989	1,569,663	860,428	860,428	1.824x	709,235		709,235										60,000	649,235	
2019	1,791,249		1,791,249	206,645	1,584,604	860,329	860,329	1.942x	724,275		724,275										82,300	258,411	
2020	1,839,423	27,608	1,867,031	165,395	1,701,636	859,377	859,377	1.980x	842,259		842,259	60,096			27,136			243,900			243,889	1,439,000	331,121
2021	2,000,000	11,450	2,011,450	165,395	1,846,055	859,904	859,904	2.191x	1,023,810	3,616,190	4,640,000	1,326,290	0		120,994	0					200,000	1,619,466	
2022	2,304,511		2,304,511	311,600	1,993,014	818,565	818,565	2.435x	1,174,449	3,020,534	4,194,983	521,100	932,505		36,889	58,885		593,194			144,000	1,295,192	
2023	2,362,127		2,362,127	312,500	2,049,627	876,239	876,239	2.339x	1,173,388	2,899,791	4,073,178	922,505	932,181								144,000	2,057,566	
2024	2,421,180		2,421,180	317,189	2,103,993	876,236	876,236	2.401x	1,227,757	2,015,612	3,243,369	930,000									144,000	514,000	
2025	2,481,710		2,481,710	321,946	2,159,764	876,126	876,126	2.465x	1,283,636	2,729,369	4,013,004	144,000									144,000	3,869,004	
2026	2,543,752		2,543,752	326,774	2,216,978	90,340	90,340	24.540x	2,126,637	3,869,004	5,995,642	795,085									144,000	939,085	
2027	2,607,346		2,607,346	331,676	2,275,670	67,006	67,006	67,006	33.962x	2,208,664	5,995,664	7,265,221	795,085								144,000	939,085	
2028	2,672,530		2,672,530	336,651	2,335,879	67,000	67,000	34.864x	2,268,879	6,326,136	8,595,014	795,085									144,000	939,085	
2029	2,739,343		2,739,343	341,701	2,397,642	66,999	66,999	35.786x	2,330,643	7,655,929	9,986,572	795,085									144,000	939,085	
2030	2,807,827		2,807,827	346,827	2,461,000	66,996	66,996	36.733x	2,394,004	9,047,487	11,441,491	795,085									144,000	939,085	
2031	2,878,022		2,878,022	352,029	2,525,993	66,997	66,997	37.703x	2,458,996	10,502,405	12,961,402	795,085									143,000	938,085	
2032	2,949,973		2,949,973	357,309	2,592,663	67,004	67,004	38.694x	2,525,659	12,023,316	14,548,976	795,085										795,085	
2033	3,023,722		3,023,722	362,669	2,661,053	67,001	67,001	39.716x	2,594,052	13,753,890	16,347,942	795,085										795,085	
2034	3,099,315		3,099,315	368,109	2,731,206	67,002	67,002	40.763x	2,664,204	15,552,857	18,217,061	795,085										795,085	
2035	3,176,798		3,176,798	373,631	2,803,167	66,999	66,999	41.839x	2,736,169	17,421,976	20,158,144	795,085										795,085	
2036	3,256,218		3,256,218	379,235	2,876,983	67,004	67,004	42.937x	2,809,979	19,363,059	22,173,036	795,085										795,085	
2037	3,337,623		3,337,623	384,924	2,952,700	66,999	66,999	44.071x	2,885,701	21,377,952	24,283,653	795,085										795,085	
2038	3,421,064		3,421,064	390,698	3,030,367	66,996	66,996	45.232x	2,963,370	23,468,568	26,431,938	795,085										795,085	
2039	3,506,591		3,506,591	396,558	3,110,033	67,006	67,006	46.414x	3,043,027	25,636,853	28,679,879	795,085										795,085	
2040	3,594,255		3,594,255	402,595	3,191,749	66,998	66,998	47.639x	3,124,751	27,884,794	31,009,545	795,085										795,085	
2041	3,684,112		3,684,112	408,544	3,275,568	67,003	67,003	48.887x	3,208,565	30,214,460	33,423,024	795,085										795,085	
	\$7,582,540	\$39,058	\$70,621,598	\$6,574,955		\$10,576,140	\$10,576,140					\$15,921,764		\$243,900		\$243,900		\$1,697,556		\$1,697,556		\$2,001,300	\$20,179,120

Assumptions for All Scenarios

- 2.5% Annual Sales Tax Revenue Growth
- 1.5% Annual Operating Expense Increase
- \$1,292,505 will be dispersed in cash during 2023 and 2024 for POCEC
- Bond remaining \$8,800,000 for POCEC
- \$58,881 will be dispersed in cash during 2023 for PERC
- \$932,181 will be dispersed in cash during 2023 for PGHP
- \$144,000 will be dispersed annually from 2023-2030 and \$143,000 in 2031 for POB/CNW

New Requests

The following requests are in addition to the Current ILAs:

City of Port Orchard

- KPFD issues an additional \$6,500,000 bond, funds a reserve, pay cost of issuance, and pays debt service (principal and interest) for POCEC

City of Poulsbo

- City of Poulsbo issues a \$7,839,000 bond and the KPFD pays debt service and cost of issuance for PERC

Kitsap County

- KPFD pays an additional \$350,000 in 2023 for Phase 1 of PGHP Improvements

- C. Port Orchard issues GO bond for original \$8,800,000 request plus an additional \$6,500,000 and cost of issuance

- # City of Port Orchard (POCEC)

- KPFD issues a bond with sales tax revenue backing is estimated to have an interest rate 1% more than a GO bond

- Kitsap County issues a bond with GO backing

- A reserve account is included in this scenario, a cost difference of approx. \$740,000 more over the life of the bond

- KPFD issues a bond with sales tax revenue backing and a contingent loan agreement with the City or County

Debt Service Coverage dips to 1.27x

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- City of Poulsbo issues \$7,839,000 and cost of issuance

- This bond would complete the financing for the PERC project.

City of Poulsbo (PERC)

- The \$350,000 request will be paid in cash in 2023.
- Funding for additional phases are NOT assumed

Kitsap Co. (PGHP)

Cumulative

Revenue Change Expenditure Chart			2.50%	1.50%			Assumed Interest Rate		5.50%	5.50%											Approved/Anticipated ILA Projects									
Note: Stress Test by changing percentages above					Existing Debt														\$18,500,000 Pt. Orchard (POCEC)		\$8,082,900 Poulbo (PERC)		\$2,047,556 Kibap County (KGHP)		\$2,001,300 Pt. Bremerton (POB/CNW)					
FYE	Tax Rebate	Interest	Total	Operating	Net Revenue	Total Current	Proforma PFD	Proforma PFD	Total Proforma	Proforma	Revenue	Rollover	Available	Available	Actual	Projected	Actual	Projected	Actual	Projected	Actual	Projected	Total ILA	(Ending)						
12/31		Earnings	Revenues	Expenses	Available for	Debt Service	Original ILA Bond for POCEC/LDS	New Request Bond for POCEC/LDS	Debt Service	Coverage	Available for ILA Payments	Fund Balance	Funds	Funds	Payments	Payments	Payments	Payments	Payments	Payments	Payments	Payments	Payments	Fund Balance						
2015	\$1,304,453		\$1,304,453	\$124,942	1,179,511	\$865,967		\$865,967	\$865,967	1.53x	\$313,544	* Fund	\$313,544	\$313,544									0	\$313,544						
2016	1,419,068		1,419,068	111,782	1,307,286	863,817		863,817	863,817	1.513x	443,469		443,469	443,469									0	443,469						
2017	1,507,252		1,507,252	132,072	1,375,180	863,798		863,798	863,798	1.592x	511,382	Balance	511,382	511,382									315,000	196,382						
2018	1,707,852		1,707,852	137,989	1,569,863	860,428		860,428	860,428	1.824x	709,235	Rollover Net	709,235	709,235									60,000	649,235						
2019	1,791,249		1,791,249	206,945	1,584,304	860,329		860,329	860,329	1.842x	724,275	Included for 2015-2020	724,275	724,275									258,411	465,864						
2020	1,839,423	27,608	1,867,031	165,395	1,701,636	859,377		859,377	859,377	1.980x	842,559		842,559	842,559	60,096		27,136						243,889	331,121						
2021	2,145,423	11,450	2,156,873	273,159	1,883,714	859,904		859,904	859,904	2.191x	1,023,810		1,023,810	1,023,810	1,326,290	0	120,994	0	172,182	0			144,000	1,619,466						
2022	2,304,514		2,304,514	311,600	1,993,014	818,565		818,565	818,565	2.435x	1,174,449		1,174,449	1,302,534	521,109	0	36,889	0	593,194	0			144,000	1,285,192						
2023	2,362,127		2,362,127	312,500	2,049,627	876,239		876,239	876,239	2.339x	1,173,305		1,173,305	1,173,305		922,500			1,282,181				144,000	2,407,566						
2024	2,421,180		2,421,180	317,188	2,103,993	876,236		876,236	876,236	2.401x	1,227,757		1,227,757	1,283,369									144,000	1,142,517						
2025	2,481,710		2,481,710	321,945	2,159,764	876,129		876,129	876,129	2.465x	1,283,636		1,283,636	1,304,487									144,000	772,517						
2026	2,543,752		2,543,752	326,774	2,216,978	90,340	945,909	696,819	1,733,068	1.279x	483,909		2,745,879	2,745,879									144,000	772,517						
2027	2,607,346		2,607,346	331,678	2,275,670	67,006	945,909	696,819	1,709,734	1.311x	565,936		1,973,362	2,539,298									144,000	772,517						
2028	2,672,530		2,672,530	336,651	2,335,879	67,000	945,909	696,819	1,709,728	1.360x	626,150		1,766,781	2,392,932									144,000	772,517						
2029	2,739,343		2,739,343	341,701	2,397,642	66,999	945,909	696,819	1,709,727	1.402x	687,915		1,620,415	2,308,330									144,000	772,517						
2030	2,807,827		2,807,827	346,827	2,461,000	66,996	945,909	696,819	1,709,724	1.439x	751,276		1,535,813	2,287,088									144,000	772,517						
2031	2,878,022		2,878,022	352,029	2,525,993	66,997	945,909	696,819	1,709,725	1.475x	816,268		1,514,571	2,330,840									143,000	771,517						
2032	2,949,973		2,949,973	357,309	2,592,663	67,004	945,909	696,819	1,709,732	1.516x	882,931		1,559,323	2,442,254									144,000	628,517						
2033	3,023,722		3,023,722	362,669	2,661,053	67,001	945,909	696,819	1,709,730	1.556x	951,324		1,813,736	2,765,060									144,000	628,517						
2034	3,099,315		3,099,315	368,109	2,731,206	67,002	945,909	696,819	1,709,730	1.597x	1,021,476		2,136,543	3,158,019									144,000	628,517						
2035	3,178,798		3,178,798	373,631	2,805,167	66,999	945,909	696,819	1,709,727	1.640x	1,093,440		2,529,502	3,622,942									144,000	628,517						
2036	3,256,218		3,256,218	379,235	2,876,983	67,004	945,909	696,819	1,709,732	1.683x	1,167,251		2,994,425	4,161,676									144,000	628,517						
2037	3,337,623		3,337,623	384,924	2,952,700	66,999	945,909	696,819	1,709,727	1.727x	1,242,972		3,533,159	4,776,131									144,000	628,517						
2038	3,421,064		3,421,064	390,698	3,030,367	66,996	945,909	696,819	1,709,724	1.772x	1,320,942		4,147,614	5,468,256									144,000	628,517						
2039	3,506,591		3,506,591	396,558	3,110,033	67,006	945,909	696,819	1,709,734	1.819x	1,400,299		4,839,739	6,240,038									144,000	628,517						
2040	3,594,255		3,594,255	402,506	3,191,749	66,998	945,909	696,819	1,709,726	1.867x	1,482,023		5,611,521	7,093,544									144,000	628,517						
2041	3,684,112		3,684,112	408,544	3,275,568	67,003	0	0	67,003	48.887x	3,208,565		6,465,026	9,673,591									144,000	628,517						
\$70,582,540			\$30,058	\$70,621,598	\$8,274,958	\$10,576,140	\$14,188,630	\$10,462,291	\$35,217,062											\$3,200,000	\$11,557,208	\$2,047,556	\$2,001,300	\$19,121,064						

Points of Interest

- Current requests are possible to accommodate
- It is more cost efficient for the City or County to finance bonds with their GO status
- Lean debt service coverage ratio

Outstanding Questions

- Which entity should issue the bonds for each project? The KPFD, City, or County?
 - Will KPFD treat the additional C. Port Orchard request differently than the original ILA? Can the City of Port Orchard bond the additional \$6.5MM even if KPFD bonds the remaining original ILA?
 - What is the projected debt capacity of the C. Port Orchard?
- Will KPFD pay costs of issuance and/or interest for these projects?
- Should a maximum annual debt service dollar amount or interest rate limit be included in the future ILAs?
 - Who takes on interest rate risk? Construction cost risk?
- Will these projects need to have DOC feasibility review conducted?
 - Does it matter who issues the bond?

Appendix

Effects of Stress Test

- Assumes a decrease of sales tax by 5% in 2024 and resumes 2.5% annual increase in 2025 and beyond
- Debt service coverage decreases to 1.17x in 2026
- Cash reserves decrease to \$11,500 at FYE 2031

Revenue Change Expenditure Chart										2.50%		5.50%		5.50%		Approved/Anticipated ILA Projects											
Note: Stress Test by changing percentages above																											

Effects of Stress Test

- Assumes a decrease of sales tax by 10% in 2024 and resumes 2.5% annual increase in 2025 and beyond
- Debt service coverage decreases to 1.10x in 2026
- Cash reserves run out in 2030 and become fully replenished by FYE 2040

Revenue Change										2.50%		1.50%		Assumed Interest Rate		5.00%		5.50%		Approved/Anticipated ILA Projects															
Expenditure Chart																				Pl. Orchard (POCEC)										\$8,082,900 Poudre (PERC)		\$2,047,556 Kitapoo County (PGHP)		\$2,001,300 Pl. Riverbank (POBICNW)	
Note: Stress Test by changing percentages above																																			

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Interest Rate Assumptions

Interest rates included in this presentation are meant to be used for example purposes.
Actual interest rates at time of issuance may vary.

Year of Issuance	General Obligation Security	Sales Tax Revenue Security
2023	4.00%	5.00%
2024	4.25%	5.25%
2025	4.50%	5.50%

The 2023 assumed GO interest rate is 4%, increasing by 25bps for each year after 2023.
The Sales Tax Revenue interest rate is 100bps higher than a GO interest rate in any given year.

Questions/Additional Scenarios?